114th CONGRESS 1st Session

> To specify the state of mind required for conviction for criminal offenses that lack an expressly identified state of mind, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

Mr. HATCH (for himself, Mr. LEE, Mr. CRUZ, Mr. PERDUE, and Mr. PAUL) introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_\_

## A BILL

- To specify the state of mind required for conviction for criminal offenses that lack an expressly identified state of mind, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

## **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Mens Rea Reform Act5 of 2015".

6 SEC. 2. STATE OF MIND ELEMENT FOR CRIMINAL OF-7 FENSES.

8 (a) Chapter 1 of title 18, United States Code, is9 amended by adding at the end the following:

1	"§28. State of mind when not otherwise specifically
2	provided
3	"(a) DEFINITIONS.—In this section—
4	"(1) the term 'covered offense'—
5	"(A) means an offense—
6	"(i) specified in—
7	"(I) this title or any other Act of
8	Congress;
9	"(II) any regulation; or
10	"(III) any law (including regula-
11	tions) of any State or foreign govern-
12	ment incorporated by reference into
13	this title or any other Act of Con-
14	gress; and
15	"(ii) that is punishable by imprison-
16	ment, a maximum criminal fine of at least
17	\$2,500, or both; and
18	"(B) does not include—
19	"(i) any offense set forth in chapter
20	47 or chapter 47A of title 10;
21	"(ii) any offense incorporated by sec-
22	tion 13(a) of this title; or
23	"(iii) any offense that involves con-
24	duct which a reasonable person would
25	know inherently poses an imminent and
26	substantial danger to life or limb;

1	((2) the term 'knowingly', as related to an ele-
2	ment of an offense, means—
3	"(A) if the element involves the nature of
4	the conduct of a person or the attendant cir-
5	cumstances, that the person is aware that the
6	conduct of the person is of that nature or that
7	such circumstances exist; and
8	"(B) if the element involves a result of the
9	conduct of a person, that the person is aware
10	that it is practically certain that the conduct of
11	the person will cause such a result;
12	"(3) the term 'state of mind' means willfully,
13	intentionally, maliciously, knowingly, recklessly, wan-
14	tonly, negligently, or with reason to believe, or any
15	other word or phrase that is synonymous with or
16	substantially similar to any such term; and
17	"(4) the term 'willfully', as related to an ele-
18	ment of an offense, means that the person acted
19	with knowledge that the person's conduct was un-
20	lawful.
21	"(b) Default Requirement.—Except as provided
22	in subsections (c) and (d), a covered offense shall be con-
23	strued to require the Government to prove beyond a rea-
24	sonable doubt that the defendant acted—

"(1) with the state of mind specified in the text
 of the covered offense for each element for which the
 text specifies a state of mind; and

4 "(2) willfully, with respect to any element for
5 which the text of the covered offense does not speci6 fy a state of mind.

7 "(e) FAILURE ТО DISTINGUISH AMONG Ele-8 MENTS.—Except as provided in subsection (d), if the text 9 of a covered offense specifies the state of mind required 10 for commission of the covered offense without specifying 11 the elements of the covered offense to which the state of 12 mind applies, the state of mind specified shall apply to 13 all elements of the covered offense, unless a contrary purpose plainly appears. 14

- 15 "(d) EXCEPTIONS.—
- 16 "(1) IN GENERAL.—Subsections (b)(2) and (c)
  17 shall not apply with respect to—

"(A) any element for which the text of the
covered offense makes clear that Congress affirmatively intended not to require the Government to prove any state of mind with respect to
such element;

23 "(B) any element of a covered offense, to
24 the extent that the element establishes—

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1	"(i) subject matter jurisdiction over
2	the covered offense; or
3	"(ii) venue with respect to trial of the
4	covered offense; or
5	"(C) any element of a covered offense, to
6	the extent that applying subsections $(b)(2)$ and
7	(c) to such element would lessen the degree of
8	mental culpability that the Government is re-
9	quired to prove with respect to that element
10	under—
11	"(i) precedent of the Supreme Court
12	of the United States; or
13	"(ii) any other provision of this title,
14	any other Act of Congress, or any regula-
15	tion.
16	"(2) Mere absence insufficient.—For pur-
17	poses of paragraph $(1)(A)$ , the mere absence of a
18	specified state of mind for an element of a covered
19	offense in the text of the covered offense shall not
20	be construed to mean that Congress affirmatively in-
21	tended not to require the Government to prove any
22	state of mind with respect to that element.
23	"(e) APPLICABILITY.—This section shall apply with
24	respect to a covered offense—

1	"(1) without regard to whether the provision or
2	provisions specifying the covered offense are enacted,
3	promulgated, or finalized before, on, or after the
4	date of enactment of this section; and
5	"(2) that occurred—
6	"(A) on or after the date of enactment of
7	this section; or
8	"(B) before the date of enactment of this
9	section, unless—
10	"(i) applying this section to such cov-
11	ered offense would—
12	"(I) punish as a crime conduct
13	that was innocent when done;
14	"(II) increase the punishment for
15	the covered offense; or
16	"(III) deprive a person charged
17	with the covered offense of any de-
18	fense available according to law at the
19	time the covered offense occurred;
20	"(ii) a jury has been empaneled and
21	sworn in a prosecution for the covered of-
22	fense before the date of enactment of this
23	section;
24	"(iii) the first witness has been sworn
25	in a prosecution for the covered offense

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1	tried without a jury before the date of en-
2	actment of this section; or
3	"(iv) a sentence has been imposed fol-
4	lowing a plea of guilty or nolo contendere
5	in a prosecution for the covered offense be-
6	fore the date of enactment of this section.
7	"(f) Subsequently Enacted Laws.—No law en-
8	acted after the date of enactment of this section shall be
9	construed to repeal, modify the text or effect of, or super-
10	sede in whole or in part this section, unless such law spe-
11	cifically refers to this section and explicitly repeals, modi-
12	fies the text or effect of, or supersedes in whole or in part
13	this section.".
14	(b) Technical and Conforming Amendment.—
15	The table of sections for chapter 1 of title 18, United
16	States Code, is amended by adding at the end the fol-
17	lowing:

"28. State of mind when not otherwise specifically provided.".