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March 24, 2020

The Honorable Andrew M. Cuomo Governor of New York State NYS State Capitol Building Albany, NY 12224

RE: COVID-19 Effect on Pretrial Detainees

Dear Governor Cuomo:

We write to you on behalf of our members and their clients, many of whom are incarcerated in jails and prisons throughout New York State, including thousands of pretrial detainees who have not been found guilty of any offense. Together with similar city, county, and state organizations, we request that you take the steps outlined below to modify Executive Order 202.8, given that its unilateral suspension of multiple provisions of the Criminal Procedure Law will do grave harm to the rights and health of pretrial detainees throughout New York.

Pretrial detainees currently face the imminent threat to their health and lives posed by COVID-19. Just days ago, the New York City Board of Corrections Interim Chair confirmed that twenty-one inmates and seventeen employees on Rikers Island tested positive for COVID-19. The defenses available to other members of the community—social distancing and frequent handwashing—are impossible for those in prisons and jails. Rapid transmission through the inmate population appears likely. All over the state, local courts and detention centers are struggling to address the threats to health and life now facing those in our prisons and jails.

You could aid them by amending Executive Order No. 202.8, which provides in pertinent part: "any specific time limit for the commencement, filing, or service of any legal action, notice, motion, or other process or proceeding, as prescribed by the procedural laws of the state, including but not limited to the criminal procedure law . . . or by any other statute, local law, ordinance, order, rule, or regulation, or part thereof, is hereby tolled from the date of this executive order until April 19, 2020."

Pretrial detainees' state and federal constitutional rights are generally protected by the time limits set forth in the Criminal Procedure Law that Executive Order No. 202.8 suspends. For example, Criminal Procedure Law § 190.80 provides for the release of a person who is incarcerated for more than forty-five days and who has not had the evidence against her evaluated by a grand jury or a court. Criminal Procedure Law § 180.80 contains a similar provision. Other provisions of the Criminal Procedure Law, like § 30.30(2), provide for the release of those members of our incarcerated communities who have had their case evaluated by a grand jury or a court, but have been incarcerated an undue period of time. These statutory rights derive from the New York and United States Constitutions.

We agree that there are instances where the prosecution's ability to take action is limited by a state of emergency. But the Legislature has accounted for this possibility. For example,

Criminal Procedure Law § 190.80(b) permits a court to continue detention beyond the statutorily prescribed period for "good cause shown."

There is a critical difference between a court applying an existing "good cause" provision and a court being sidelined by an executive order. A "good cause" exception allows individuals to petition the court for relief—a core constitutional right. The Executive Order denies judges and advocates the ability to do justice at a local level, when local actors are in the best position to assess the public health threat to people being held pretrial. In short, restrictions on individual rights should be analyzed on a case-by-case basis, as set forth in the very rules your Order suspends. In sum, the Order is not only unconstitutional, but is unnecessary.

We thank you for your swift action in response to the threats that COVID-19 poses to our entire community. We respectfully request that you reflect on how the language of Executive Order No. 202.8 affects pretrial detainees and ask that you amend the Order to exclude Criminal Procedure Law §§ 190.80, 180.80, 170.70, and 30.30(2). We would welcome the opportunity to assist you or your staff in any way we can, and would be happy to discuss ways to protect the incarcerated members of our community from the threats posed by COVID-19, without unduly compromising competing interests.

Thank you.

Respectfully yours,

Timothy W. Hoover

President

New York State Association of Criminal Defense Lawyers

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